



**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**Financial Statements**

**And**

**Supplemental Information**

**For the Year Ended December 31, 2023**

**And**

**Independent Auditors' Report**

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

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## INDEPENDENT AUDITORS' REPORT

The Board of Directors  
Ute Pass Regional Health Service District dba Ute Pass Regional Ambulance District

### Opinion

We have audited the accompanying financial statements of Ute Pass Regional Health Service District dba Ute Pass Regional Ambulance District (the District) which comprise the statement of net position as of December 31, 2023 and the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the related notes to financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Ute Pass Regional Health Service District dba Ute Pass Regional Ambulance District as of December 31, 2023 and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

### Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Other Matters**

Management has omitted management's discussion and analysis information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### **Report on Other Supplemental Information**

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying supplemental information on page 15 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Stockman Kast Ryan + Co. LLP*

July 30, 2024

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**STATEMENT OF NET POSITION  
DECEMBER 31, 2023**

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**ASSETS**

**CURRENT ASSETS**

Cash and cash equivalents	\$ 3,249,731
Property taxes receivable	1,815,209
Patient receivables, net	778,773
Sales tax receivable	270,895
Other receivables	<u>458,996</u>

Total current assets 6,573,604

CAPITAL ASSETS, NET 2,938,856

TOTAL ASSETS \$ 9,512,460

**LIABILITIES, DEFERRED INFLOWS  
OF RESOURCES AND NET POSITION**

**CURRENT LIABILITIES**

Accounts payable and accrued expenses	\$ 317,801
Grants payable	51,620
Payable under lease and purchase option agreement - current portion	<u>76,331</u>

Total current liabilities 445,752

**NON-CURRENT LIABILITIES**

Payable under lease and purchase option agreement 805,569

Total liabilities 1,251,321

**DEFERRED INFLOWS OF RESOURCES**

Deferred property tax revenue 1,815,209

**NET POSITION**

Net investment in capital assets 2,133,287

Unrestricted 4,312,643

Total net position 6,445,930

**TOTAL LIABILITIES, DEFERRED**

**INFLOWS OF RESOURCES AND NET POSITION** \$ 9,512,460

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See notes to financial statements.

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2023**

PATIENT REVENUE, NET	\$ 1,892,675
OPERATING EXPENSES	
Salaries and benefits	4,461,191
Depreciation	414,771
Professional fees	334,667
Grant expenditures	286,216
Ambulance expense	183,541
Drugs and medical supplies	133,107
Communication services	57,067
Repairs and maintenance	55,401
Utilities	36,555
Insurance	35,499
Uniforms	22,556
Office supplies	15,217
Miscellaneous	168,150
Total operating expenses	<u>6,203,938</u>
LOSS FROM OPERATIONS	<u>(4,311,263)</u>
NON-OPERATING REVENUE (EXPENSE)	
Property tax revenue	1,573,210
Sales tax revenue	1,616,174
Non-capital grants	1,317,862
Other revenue	105,786
Interest income	13,633
Interest and financing expense	(28,987)
Property tax collection fees	(40,790)
Total non-operating revenue, net	<u>4,556,888</u>
EXPENSES OVER REVENUES BEFORE CAPITAL GRANTS	245,625
CAPITAL GRANTS	<u>376,158</u>
INCREASE IN NET POSITION	621,783
NET POSITION, Beginning of year	<u>5,824,147</u>
NET POSITION, End of year	<u>\$ 6,445,930</u>

See notes to financial statements.

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

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CASH FLOWS FROM OPERATING ACTIVITIES	
Cash receipts from customers	\$ 1,359,390
Cash payments for goods and services	(1,422,561)
Cash payments to employees for services	<u>(4,425,543)</u>
Net cash used in operating activities	<u>(4,488,714)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
Property taxes received	1,175,478
Sales taxes received	1,611,919
Non-capital grants	1,317,862
Other	503,518
Property tax collection fees	<u>(40,790)</u>
Net cash provided by non-capital financing activities	<u>4,567,987</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Capital grants	376,158
Acquisition of capital assets	(794,583)
Interest and financing expense	(28,987)
Payments on lease and purchase option agreement	<u>(73,969)</u>
Net cash used in capital and related financing activities	<u>(521,381)</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from sales of investments	724,540
Interest income	<u>3,541</u>
Net cash used in investing activities	<u>728,081</u>
NET INCREASE IN CASH AND CASH EQUIVALENTS	285,973
CASH AND CASH EQUIVALENTS, Beginning of year	<u>2,963,758</u>
CASH AND CASH EQUIVALENTS, End of year	<u>\$ 3,249,731</u>

(Continued)

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

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**RECONCILIATION OF LOSS FROM OPERATIONS  
TO NET CASH USED IN OPERATING ACTIVITIES**

Loss from operations	\$ (4,311,263)
Adjustments to reconcile loss from operations to net cash used in operating activities:	
Depreciation	414,771
Changes in operating assets and liabilities:	
Patient receivables, net	(153,130)
Other receivables	(380,155)
Accounts payable and accrued expenses	(52,392)
Grant payable	<u>(6,545)</u>
Net cash used in operating activities	<u>\$ (4,488,714)</u>

See notes to financial statements.

(Concluded)

# UTE PASS REGIONAL HEALTH SERVICE DISTRICT dba UTE PASS REGIONAL AMBULANCE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity** — Ute Pass Regional Health Service District dba Ute Pass Regional Ambulance District (the District) was organized on November 21, 2005 and is governed by an elected Board of Directors. In 2015, the District changed from an Ambulance District to a Health Service District to provide it with more flexibility to continue to provide services and add services that are more in line with yet unknown changes resulting from the full implementation of the Patient Protection and Affordable Care Act. As required by generally accepted accounting principles, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District provides ambulance services to its geographical service area. The District has no component units as defined by the Governmental Accounting Standards Board (GASB).

**Basis of Accounting** — The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America, including all applicable statements of the GASB. The financial statements have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets and liabilities from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from government-mandated non-exchange transactions (principally federal and state grants) are recognized when all applicable eligibility requirements are met. Operating revenues and expenses include exchange transactions and program-specific, government-mandated non-exchange transactions. Government-mandated non-exchange transactions that are not program specific, property taxes, investment income, and interest on capital assets-related debt are included in non-operating revenues and expenses. The District first applies restricted net assets when an expense or outlay is incurred for purposes for which both restricted and unrestricted net assets are available.

**Net Position** — The District's net position is classified in the following three components:

- **Net investment in capital assets** — This component consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds, the portion of the debt attributable to the unspent proceeds is not included in the calculation of invested in capital assets, net of related debt. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- **Restricted** — This component consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets are assets which have restrictions placed on the use of the assets through external constraints imposed by creditors (such as through debt covenants), contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

- Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- Unrestricted — This component consists of the net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**Budgets** — In the fall, the District manager is required to submit to the Board of Directors a budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted at the District to obtain District elector comments. Prior to December 15, the budget is legally adopted by the Board. The District manager is authorized to transfer budgeted amounts between line items of the District; however, any revisions that alter the total expenditures of the District must be approved by the Board of Directors.

**Capital Assets** — Acquisitions of capital assets in excess of \$5,000 which have a useful life of greater than one year and all expenditures for repairs, maintenance, renewals, and betterments that materially prolong the lives of assets are capitalized. Capital assets are recorded at cost or in the case of assets contributed to the District by Woodland Park Ambulance Services at fair market value. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets, which range from 3 to 31 years.

**Cash and Cash Equivalents** — Cash, consisting of demand deposits, money market accounts and cash on hand are deemed to be cash equivalents for the purpose of the statement of cash flows.

**Patient Receivables** — The District grants credit without collateral to its patients, most of whom are residents of Teller, Park and Douglas Counties, Colorado and except for the patient payer category, are insured under third-party payer agreements. The District has provided an allowance for estimated uncollectible accounts of \$778,774 as of December 31, 2023.

**Property Taxes** — Property taxes are used to support operations. Taxes are assessed on January 1 and are due in one installment on April 30 or in two installments on February 28 and June 15 of each year. Revenue from property taxes is recognized in the year for which the taxes are levied.

**Income Taxes** — The District is exempt from income taxes under the Internal Revenue Code and State law.

**Patient Service Revenue** — Net patient service revenue is reported at estimated net realizable amounts from patients, third-party payors, and others and includes estimated retroactive adjustments due to future audits, reviews, and investigations. Patient service revenue is net of contractual adjustments and discounts of \$3,055,107 and the provision for bad debts of \$456,885.

Revenue from the Medicare and Medicaid programs accounted for approximately 28% of the District's net patient service revenue. Laws and regulations governing the Medicare and Medicaid programs are extremely complex. As a result, there is a reasonable possibility that recorded estimates related to these programs will change by a material amount in the near term.

**Operating Revenue and Expenses** — Operating revenue and expenses are those that result from providing services and producing and delivering goods and services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

**Use of Estimates** — Preparation of the District's financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of income and expenses during the reporting period. Actual results could differ from those estimates.

**Subsequent Events** — The District has evaluated subsequent events for recognition or disclosure through the date of the Independent Auditors' Report, which is the date the financial statements were available for issuance.

## 2. CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2023 is as follows:

	Balance at January 1, 2023	Additions	Decreases	Balance at December 31, 2023
Land	\$ 55,000			\$ 55,000
Building	2,066,727	\$ 57,380		2,124,107
Vehicles	2,191,687	451,781	\$ (213,657)	2,429,811
Furniture and equipment	<u>1,110,328</u>	<u>285,422</u>		<u>1,117,029</u>
Total property and equipment	5,423,742	794,583	(213,657)	6,004,668
Total accumulated depreciation	<u>(2,864,698)</u>	<u>(414,771)</u>	<u>213,657</u>	<u>(3,065,812)</u>
Capital assets, net	<u>\$ 2,559,044</u>	<u>\$ 379,812</u>	<u>\$ —</u>	<u>\$ 2,938,856</u>

## 3. LEASE AND PURCHASE OPTION AGREEMENTS

The District entered into a lease and purchase option agreement with a financial institution on April 19, 2019 for the purpose of funding the purchase of a building in Woodland Park, Colorado. The cost of the building recorded under this lease and purchase option agreement is \$881,984 and accumulated depreciation is \$133,000 as of December 31, 2023.

The lease agreement is accounted for as a capital lease obligation. It is payable in annual installments of \$103,026 including interest at 3.1% and is collateralized by land and buildings.

The following is a summary of anticipated future principal and interest requirements per the agreement:

<b>Year Ending December 31,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2024	\$ 76,331	\$ 26,695	\$ 103,026
2025	78,715	24,311	103,026
2026	81,175	21,851	103,026
2027	83,711	19,315	103,026
2028	86,326	16,700	103,026
Thereafter	<u>475,642</u>	<u>58,022</u>	<u>533,664</u>
Total	<u>\$ 881,900</u>	<u>\$ 166,894</u>	<u>\$ 1,048,794</u>

Lease and purchase option activity for the year ended December 31, 2023 is as follows:

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>	<b>Amounts Due Within One Year</b>
Building lease purchase	<u>\$ 955,869</u>	<u>\$ —</u>	<u>\$ 73,969</u>	<u>\$ 881,900</u>	<u>\$ 76,331</u>

#### 4. RETIREMENT PLANS

The District participates in the Colorado County Officials and Employee Retirement Association (CCOERA) 401(a) defined contribution plan and a CCOERA 457 deferred compensation plan, which are administered by CCOERA. Benefit terms, including contribution requirements, for the plans are established and may be amended by the District or CCOERA. All employees working at least 30 hours per week 12 months per year are eligible to participate in the 401(a) plan after the first six months of employment. Employees are permitted to make contributions to the retirement plans, up to applicable Internal Revenue Code limits. The District contributes 4% of the participant's compensation and the participant becomes fully vested over a five-year period. Non-vested contributions are forfeited upon termination of employment. Such forfeitures are used to reduce employer contributions. No forfeitures were used during the year ended December 31, 2023. All employees (full time and part time) are immediately eligible to participate in the 457 plan, although they are not eligible for employer matching during their first year of eligibility. Employee and employer contributions are immediately vested under the 457 plan. Additionally, the District will match employee contributions to both plans up to a combined match of 10%. District contributions to the plans for the year ended December 31, 2023 were \$290,157.

CCOERA issues a publicly available annual financial report that includes financial statements and required supplementary information for CCOERA. That report may be obtained by writing to CCOERA, 4949 South Syracuse Street, Suite 400, Denver, Colorado 80237 or by calling CCOERA at (303) 713-9400.

## **5. DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, an entity's deposits may not be returned to it. The District's deposit policy for custodial credit risk requires compliance with the provisions of state law.

The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash into eligible public depositories as determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA which allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

At December 31, 2023, the carrying amount of the District's cash is \$3,249,731. The bank balances of these accounts are \$3,350,927. Of the bank balances \$1,092,382 was covered by federal depository insurance and \$2,258,545 is required by Colorado Statutes to be collateralized with securities held by the pledging financial institution.

## **6. RISK MANAGEMENT**

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance for these risks of loss. There were no claims resulting from these risks that exceeded commercial insurance coverage during 2023.

The District purchases medical malpractice insurance under a claims-made policy on a fixed premium basis. Further, the District is subject to the provisions of the Colorado Government Immunity Act which provides a limitation on the liability of the District. The District is not aware of any unasserted claims, unreported incidents or claims outstanding which are expected to exceed malpractice insurance coverage limits as of December 31, 2023.

## **7. TAX, SPENDING AND DEBT LIMITATIONS**

In 1992 Colorado voters approved Amendment 1 to the state Constitution which is commonly known as the Taxpayer's Bill of Rights or the TABOR Amendment. The amendment applies to all units of local governments and limits taxes, spending, revenue, and multi-year debt (excepting bond refundings to lower interest rates and adding employees to pension plans). In 2005, voters of the District elected to allow the District to collect, retain and spend all tax revenues, which effectively removed the requirement to maintain an emergency reserve by the District as required by the TABOR Amendment.

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**SUPPLEMENTAL SCHEDULE**

**UTE PASS REGIONAL HEALTH SERVICE DISTRICT  
dba UTE PASS REGIONAL AMBULANCE DISTRICT**

**SUPPLEMENTAL SCHEDULE OF REVENUES AND EXPENSES – COMPARED TO BUDGET  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Favorable (Unfavorable) Variance</u>
PATIENT REVENUE, NET	\$ 828,000	\$ 1,892,675	\$ 1,064,675
<b>OPERATING EXPENSES</b>			
Salaries and benefits	4,139,036	4,461,191	(322,155)
Capital outlay		794,583	(794,583)
Professional fees	127,300	334,667	(207,367)
Grant expenditures	527,206	286,216	240,990
Ambulance expense	197,900	183,541	14,359
Drugs and medical supplies	110,150	133,107	(22,957)
Communication services	59,000	57,067	1,933
Repairs and maintenance	72,440	55,401	17,039
Utilities	37,600	36,555	1,045
Insurance	32,604	35,499	(2,895)
Uniforms	33,500	22,556	10,944
Office supplies	10,500	15,217	(4,717)
Miscellaneous	266,053	168,150	97,903
Total operating expenses	<u>5,613,289</u>	<u>6,583,750</u>	<u>(970,461)</u>
LOSS FROM OPERATIONS	<u>(4,785,289)</u>	<u>(4,691,075)</u>	<u>94,214</u>
<b>NON-OPERATING REVENUE (EXPENSE)</b>			
Property tax revenue	1,536,714	1,573,210	36,496
Sales tax revenue	1,495,000	1,616,174	121,174
Grants, including grants restricted for capital assets	562,049	1,694,020	1,131,971
Interest income	2,832	13,633	10,801
Other revenue	179,600	105,786	(73,814)
Interest and financing expense	(103,556)	(28,987)	74,569
Property tax collection fees	(43,500)	(40,790)	2,710
Total non-operating revenue, net	<u>3,629,139</u>	<u>4,933,046</u>	<u>1,303,907</u>
REVENUES OVER EXPENSES – NON-GAAP	<u>\$ (1,156,150)</u>	<u>\$ 241,971</u>	<u>\$ 1,398,121</u>
<b>Reconciling items:</b>			
Depreciation		(414,771)	
Capital outlay		794,583	
INCREASE IN NET POSITION – GAAP BASIS		<u>\$ 621,783</u>	